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1. INTRODUCTION

- 1.1 Succession planning simply means making the necessary arrangements to ensure that suitably qualified people is available to fill posts which will arise within any specific directorate over forthcoming years.
- 1.2 Career pathing involves ensuring that each staff member's potential is developed to its fullest extent and that there is a career mapped out for him/her in the municipal service.
- 1.3 The aim should be an attempt to train and develop the employee to the extent that he/she is able to reach the level of seniority to which he aspires and to be able to competently undertake the duties attached to that post.

2. PURPOSE AND OBJECTIVES

- 2.1 To ensure continuity of suitably trained staff in key posts for the future.
- 2.2 To ensure that someone is always available to fulfil any particular job in the municipal service, even in the event of illness, resignation or death. More than one staff member in a specific directorate should always be able to do any particular job.
- 2.3 To comply with the legal requirements of the employment equity act which requires the appointment and promotion of suitably qualified persons from previously disadvantaged groups, to ensure proportional representation in all occupational categories and levels.
- 2.4 To ensure that training programs are undertaken in an orderly way and that staff do not simply attend training courses without a purpose. In this way training initiatives can be properly focused.

- 2.5 To develop career paths for individual staff members to assist them in their careers, making them more enthusiastic about their jobs and therefore making them more productive. In this way, the individual skills may be utilized to achieve the goals of both the department as well as the organization.
- 2.6 To assist the employee in meeting his/her performance goals. Individual goals must be aligned with the goals of the overall department and the organisation, including the council's integrated development plan (IDP) and budget. Succession planning and career planning must, furthermore, be aligned with all other human resources activities such as selection, training, performance management etc.
- 2.7 To establish a highly motivated work force – this could lead to decreases in staff turnover.

3. SCOPE AND APPLICATION

- 3.1 This policy shall apply to employees with potential to succeed to critical, key and managerial positions.
- 3.2 The Policy includes the following processes:
- 3.2.1 Succession Planning.
 - 3.2.2 Accelerated Development.
 - 3.2.3 Career Path Planning.
 - 3.2.4 Adult Education and Training.

4. DEFINITIONS

In this policy, unless the context otherwise indicates -

“AET” means Adult (Basic) Education and Training.

“Accreditation” means periodical certification of a person, a body or an institution as having the capacity to fulfil a particular function in the quality assurance system set up by the SAQA in terms of the SAQA Act (No. 58 of 1995).

“Assessment” means the process of measuring applied competencies by observing and evaluating the demonstration of such competencies.

“Accelerated Development Programme” means a formal programme which consists of intensive training and development interventions and on the job training.

“Competency” means a point of satisfying all the required skills, knowledge and attitude for a particular function.

“Council” means the City Council of the Bitou Municipality and includes any committee or employee of the said Council who acts in terms of delegated powers in respect of this agreement and delegated to such committee or employee.

“Critical position” means a position, which is, if not filled, will negatively impact the operational functioning of the department.

“Employee” means any person, excluding an independent contractor, who works for the Bitou Municipality and who receives, or is entitled to receive any remuneration.

“Employer” means the Bitou Municipality.

“Equity plan” means the Bitou Municipality employment equity plan established in accordance with the Employment Equity Act, no 55 of 1998.

“Facilitator” means any qualified person who teaches, educates or trains a learner.

“Director” shall mean all appointees in terms of section 56 of the Local Government: Municipal Systems Act, 2000 (Act No 32 of 2000).

“NQF” means the National Qualifications Framework.

5. LEGAL FRAMEWORK

5.1 There are a number of national laws and policies which impact on how an organisation approaches education, training and development. The legislation includes, but is not limited to –

5.1.1 The Constitution of the Republic of South Africa, 1996.

5.1.2 Labour Relations Act, 1995 (Act No. 66 of 1995).

5.1.3 Skills Development Act, 1998 (Act No. 97 of 1998).

5.1.4 Skills Development Levies Act, 1999 (Act No 9 of 1999).

5.1.5 Local Government: Municipal Systems Act, 2000 (Act No. 32 of 2000).

5.1.6 Basic Conditions of Employment Act, 1997 (Act No. 75 of 1997).

5.1.7 Occupational Health and Safety Act, 1993 (Act No. 58 of 1993).

5.1.8 South African Qualifications Authority Act, 1995 (Act No 58 of 1995).

5.1.9 Employment Equity Act, 1998 (Act No 55 of 1998).

5.1.10 National Qualifications Authority Act, 1995 (Act No 58 of 1995).

5.1.11 National Qualifications Framework Act, 2008 (Act No 67 of 2008).

5.1.12 All relevant Collective Agreements.

5.2 Succession Plan of the Bitou Municipality.

6. IMPLEMENTING SUCCESSION PLANNING AND CAREER PATHING

- 6.1 The responsibility for implementing succession planning and career pathing rests with management (more specifically departmental management), the Human Resources Division and the employees themselves.
- 6.2 The trade unions should also play a supportive role in the process. The responsibility for succession planning and career pathing should be seen as a partnership between these parties.
- 6.3 More specifically, the responsibilities of the partners in the succession planning and career pathing process are as follows:

7. RESPONSIBILITIES OF THE COUNCIL (MANAGEMENT)

- 7.1 The council must accept the responsibility for the training and development of all its employees.
- 7.2 The council must, further, participate in skills training and development on all levels in the organization and commit itself to the implementation and continuous participation in the succession planning and career pathing program.
- 7.3 The council also has a responsibility to make resources (financial and other) available in order to promote the implementation of succession planning and career pathing. Provision must be made in the training budget of the municipality for this funding.
- 7.4 The council must establish and maintain structures, policies and procedures (job enrichment, job rotation, job enlargement, special projects, career counselling, discussion groups, workshops, assessment centres) to facilitate succession planning and career pathing within the organization.

- 7.5 The council must support the development of each employee by availing/creating the necessary resources viz. facilities, training personnel, transport, course materials and stationery as well as paid time-off for training.
- 7.6 The council should, at its discretion, allow employees to repeat the training and development programs or part thereof, where the employee has not developed the required competency, in accordance with prescripts as contained in the Education, Training & Development policy.
- 7.7 The council may decide, based upon fair criteria, which employees are suitable for specific training and development.

8. RESPONSIBILITIES OF THE UNIONS

- 8.1 The unions should continuously encourage and motivate their members to participate in training and development programs.
- 8.2 The unions should play a supportive role in the implementation of succession planning and career planning, in particular in assisting with implementation of employment equity.

9. RESPONSIBILITIES OF THE EMPLOYEES

- 9.1 Employees should commit themselves to participation in training programs so that the process of training and development can succeed and be carried to its full extent.
- 9.2 It is necessary that employees make use of these programs in an enthusiastic manner by voluntary participation, continuous attendance, acceptance of responsibility for personal development, providing continuous positive input etc.
- 9.3 Employees must accept the principle that age is of no importance in training and development.

10. PREPARATION OF SUCCESSION PLANNING & CAREER PATHING DOCUMENTS

- 10.1 Managers, together with the Human Resources official responsible for skills development should obtain the following:
- 10.1.1 Departmental organogram.
 - 10.1.2 Skills audit results.
 - 10.1.3 Performance appraisal forms for all of the staff within the department. Obtaining these forms necessitates the implementation of a Performance Management System (PMS) within the municipality. Municipalities are legally required, in terms of the Municipal Systems Act, to have a performance management system in place for senior staff members. It is recommended that this system be applied to all staff members within the municipality and the Performance Appraisal Forms resulting from the Implementation of the PMS are necessary to undertake succession planning.
 - 10.1.4 Departmental estimates or staff budget.
 - 10.1.5 Schedule showing the ages of current staff and dates of retirement. This can be obtained from the Human Resources Division.
 - 10.1.6 Job descriptions for all the posts in the department together with competency-based job outcomes for each post. These job outcomes must comply with the format of the unit standards as prescribed by the National Qualifications Framework (NQF).
 - 10.1.7 All relevant legislative prescripts pertaining to human resources management processes and procedures.

11. PROCEDURE FOR COMPILING A SUCCESSION PLANNING DOCUMENT

11.1 Once all of the information mentioned above has been obtained, it will then be possible to compile a succession planning document. The following steps must then be followed:

11.1.1 Step 1

- (a) Each year, the Directors; together with the Senior HR Officer: Skills Development and Employment Equity, must examine the organogram of the directorate to establish:
 - (i) Which posts are likely to become vacant over the next five years owing to retirements (from the schedule of ages of employees mentioned above). Provision should also be made for cases of possible termination due to the resignations, deaths, dismissals etc.
 - (ii) Which posts on the organogram are already vacant and have funds provided for them on the annual estimates.
 - (iii) Which previously disadvantaged individuals and other employees within both the department and the municipality as a whole can possibly be groomed or developed for more senior posts (this information can be obtained from the skills audit).
 - (iv) Which posts require specialist technical or formal training, e.g. university degrees and for which there are presently no suitable qualified internal staff members.

11.1.2 Step 2

- (a) The Director, together with the Senior HR Officer: Skills Development and Employment Equity should then prepare a draft organogram of how the departmental structure should look over the next one to five years. This draft organogram should reflect new posts that will be needed and any- possible improvements to the current staff organogram.

(NOTE: Directors must bear in mind that there are limited funds available for new staff members and a realistic assessment of future staff needs must be made.)

11.1.3 Step 3

- (a) The Director should then begin to "pencil in" the names of possible employees within the department who could be groomed for promotions for new posts or for posts becoming vacant as a result of retirements etc. **Previously disadvantaged employees must be given preference where necessary to comply with the provisions of the Bitou Municipality Employment Equity plan to ensure Equal opportunity to all staff members.**
- (b) Information on which employees can be earmarked for possible promotion can be obtained from the Skills Audit results and the Performance Appraisal forms.

11.1.4 Step 4

- (a) A competency development plan, to improve the competency of identified employees must then be implemented.

- (b) Where there are specialist posts which are expected to arise and which require formal qualifications, employees who have shown the necessary potential and interest should be offered bursaries (subject to finance being available), or alternatively generally be encouraged to register at University on a part-time or correspondence basis. All possible assistance and encouragement must be provided to the employees.

11.1.5 **Step 5**

- (a) Where additional informal training is necessary, suitable training courses must be identified and arrangements made for the identified employees to attend. This should be done in consultation with the employee concerned who should be informed that should he/she show promise, he/she will stand a better chance of promotion. However, no promises must be made.
- (b) It is important that the training courses which the employees are given cover all competencies and that, at the end of the course, the employee must be able to deliver the performance outcomes required for the job.

11.1.6 **Step 6**

- (a) Where on-the-job (or in-service) training is necessary, arrangements should be made to allow the identified employee to act in the higher post when the present incumbent is on leave, in order to confirm his suitability. In this way, the Director will be able to establish whether the

employee has the ability to meet the performance standards set for the post.

11.1.7 **Step 7**

- (a) If no suitable in-service training within the municipality exists, some local authorities can be approached to assist in this matter.
- (b) Arrangements can be made to send the identified employees to other municipalities for limited periods, in order to obtain in-service training and experience by working with persons who are undertaking those duties. Some municipalities are prepared to assist in this matter, provided there is no cost implication for them.

11.1.8 **Step 8**

- (a) Identified employees can also be allowed to work directly under a qualified employee within the municipality, who would be his/her mentor. This would enable him to acquire skills at limited cost.

12. PURPOSE OF THE COMPETENCY DEVELOPMENT PLAN

- 12.1 The purpose of the Competency Development Plan mentioned under Steps 4 - 8 above is to improve the competency of the employees in order that future staff needs are met. It is important that after undergoing the competency development process, staff members are able to fully comply with the unit standards. This means, for example, that they must be able to do all of the tasks set out in the example column of Annexure A.

13. PROCEDURE FOR COMPILING A CAREER PATHING DOCUMENT

13.1 Where staff members have been shown to be competent in their jobs (as identified from the Performance Appraisal forms) and where they display the necessary potential and aspirations, special career path documents should be drafted for these employees. Other staff should also not be overlooked and career paths for them should also be determined, bearing in mind any limited aspirations or interest in promotion.

13.2 The following steps should be taken in preparing a career pathing document:

13.2.1 **Step 1**

- (a) Once per year, the Director (preferably with the Senior HR Officer: Skills Development and Employment Equity) should hold a meeting with each member of staff in order to ascertain how great the employee's aspirations or ambitions are. The employee's past performance (as identified from the Performance Appraisal form) should also be discussed, as well as any possible improvements that are needed and any additional training which is required.

13.2.2 **Step 2**

- (a) It is important that the Director be flexible in his/her view of the potential of the employees. The human resources representative can assist in maintaining objectivity in these cases. The employee's aspirations must then be compared with his/her current performance and any improvements needed must be set out.

13.2.3 **Step 3**

- (a) If the employee is at a fairly junior level, and wishes to progress to higher levels, he/she must be given every opportunity possible to develop the necessary skills. A

possible career path document (an example is attached as Annexure B) should be shown to him/her and he/she should be informed that his progress will depend entirely on his/her ability, enthusiasm, dedication and hard work in his/her job.

13.2.4 **Step 4**

- (a) The document set out in Annexure A (as amended to suit the employee's particular career field) should be personalised with the employee's name on the top. Meetings with the Director and the Senior HR Officer: Skills Development and Employment Equity should be held every year to discuss his/her progress and training and development needs.

13.2.5 **Step 5**

- (a) Once the employee can prove by means of competency evaluation that he/she possesses the necessary skills and competence to perform the key tasks, he/she may then move to the next higher level of competency on his/her career path.

14. AMENDMENTS

- 14.1 The Council may from time to time amend this policy and introduce any measure(s) to ensure efficient, economic and effective management of Council resources.

15. EFFECTIVE DATE

- 15.1 The Succession Planning and Career Pathing Policy will become effective upon approval thereof by the Council of the Bitou Municipality.

Approved on 30 May 2025 under Resolution C/3/299/05/25